# Child and Family Services Agency

## www.cfsa.dc.gov

| Description      | FY 2003<br>Actual | FY 2004<br>Approved | FY 2005<br>Proposed | % Change<br>from FY 2004 |
|------------------|-------------------|---------------------|---------------------|--------------------------|
| Operating Budget | \$208,328,581     | \$208,302,964       | \$235,728,041       | 13.2                     |
| Operating FTE    | 776               | 918                 | 953                 | 3.8                      |

The mission of the District's Child and Family Services Agency (CFSA) is to provide child protection, foster care, adoption and supportive community-based services to promote safety, permanency and well being of child and families in the District of Columbia.

The agency plans to fulfill its mission by achieving the following strategic result goals:

- Recruit and retain an adequate number of social workers to bring caseloads within judicially mandated levels.
- Investigate all abuse and neglect reports in a timely manner.
- Meet federal Adoption and Safe Families Act standards for ensuring that children are either returned home or moved expeditiously to permanent homes.
- Recruit and retain an adequate number of foster/kinship homes to meet the needs of children served by the foster care system.
- Facilitate linkages between families and neighborhood-based resources through the Healthy Families/Thriving Families Collaborative and other community organizations.

## **Funding by Source**

Tables RL0 -1 and 2 show the sources of funding and FTEs by fund type for the Child and Family Services Agency.

Table RL0-1

## FY 2005 Proposed Operating Budget, by Revenue Type

(dollars in thousands)

| (dollars in thousands)         |         |         |          |          | Change  |         |
|--------------------------------|---------|---------|----------|----------|---------|---------|
|                                | Actual  | Actual  | Approved | Proposed | from    | Percent |
| Appropriated Fund              | FY 2002 | FY 2003 | FY 2004  | FY 2005  | FY 2004 | Change  |
| General Fund                   |         |         |          |          |         |         |
| Local Fund                     | 152,504 | 140,432 | 126,028  | 160,385  | 34,358  | 27.3    |
| Special Purpose Revenue Fund   | 399     | 830     | 650      | 650      | 0       | 0.0     |
| Total for General Fund         | 152,903 | 141,262 | 126,678  | 161,035  | 34,358  | 27.1    |
| Federal Payments               | 469     | 31      | 8,947    | 0        | -8,947  | -100.0  |
| Federal Grant                  | 51,069  | 32,977  | 38,327   | 34,665   | -3,662  | -9.6    |
| Federal Medicaid Payments      | 0       | 32,618  | 0        | 0        | 0       | 0.0     |
| Total for Federal Resources    | 51,538  | 65,626  | 47,274   | 34,665   | -12,609 | -26.7   |
| Private Grant Fund             | -425    | 334     | 0        | 414      | 414     | 100.0   |
| Total for Private Funds        | -425    | 334     | 0        | 414      | 414     | 100.0   |
| Intra-District Fund            | 12,020  | 1,107   | 34,352   | 39,614   | 5,262   | 15.3    |
| Total for Intra-District Funds | 12,020  | 1,107   | 34,352   | 39,614   | 5,262   | 15.3    |
|                                |         |         |          |          |         |         |
| Gross Funds                    | 216,035 | 208,329 | 208,303  | 235,728  | 27,425  | 13.2    |

Table RL0-2

FY 2005 Full-Time Equivalent Employment Levels

| Appropriated Fund              | Actual<br>FY 2002 | Actual<br>FY 2003 | Approved<br>FY 2004 | Proposed<br>FY 2005 | from<br>FY 2004 | Percent<br>Change |
|--------------------------------|-------------------|-------------------|---------------------|---------------------|-----------------|-------------------|
| General Fund                   |                   |                   |                     |                     |                 |                   |
| Local Fund                     | 552               | 768               | 608                 | 612                 | 4               | 0.6               |
| Total for General Fund         | 552               | 768               | 608                 | 612                 | 4               | 0.6               |
| Federal Resources              |                   |                   |                     |                     |                 |                   |
| Federal Grant                  | 176               | 8                 | 73                  | 154                 | 81              | 111.0             |
| Total for Federal Resources    | 176               | 8                 | 73                  | 154                 | 81              | 111.0             |
| Intra-District Funds           |                   |                   |                     |                     |                 |                   |
| Intra-District Fund            | 0                 | 0                 | 237                 | 188                 | -50             | -20.9             |
| Total for Intra-District Funds | 0                 | 0                 | 237                 | 188                 | -50             | -20.9             |
| Total Proposed FTEs            | 728               | 776               | 918                 | 953                 | 35              | 3.8               |

Expenditures by Comptroller Source Group

Table RL0-3 shows the FY 2005 proposed budget for the agency at the Comptroller Source Group level (Object Class level).

Table RL0-3

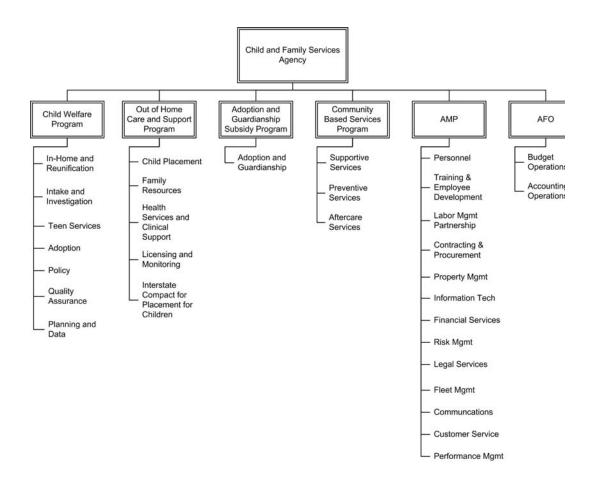
## FY 2005 Proposed Operating Budget, by Comptroller Source Group (dollars in thousands)

| (dollars in thousands)                 | Actual  | Actual  | Approved | Proposed | Change from | Percent |
|--|---------|---------|----------|----------|-------------|---------|
| Comptroller Source Group               | FY 2002 | FY 2003 | FY 2004  | FY 2005  | FY 2004     | Change  |
| 11 Regular Pay - Cont Full Time        | 30,114  | 37,390  | 33,876   | 32,320   | -1,557      | -4.6    |
| 12 Regular Pay - Other                 | 1,707   | 0       | 12,978   | 18,352   | 5,374       | 41.4    |
| 13 Additional Gross Pay                | 1,289   | 1,031   | 682      | 1,320    | 638         | 93.5    |
| 14 Fringe Benefits - Curr Personnel    | 5,817   | 7,050   | 8,465    | 9,006    | 541         | 6.4     |
| 15 Overtime Pay                        | 2,878   | 2,883   | 2,416    | 2,145    | -271        | -11.2   |
| Subtotal Personal Services (PS)        | 41,806  | 48,354  | 58,418   | 63,144   | 4,726       | 8.1     |
|  |         |         |          |          |             |         |
| 20 Supplies And Materials              | 247     | 298     | 430      | 505      | 75          | 17.4    |
| 30 Energy, Comm. And Bldg Rentals      | 37      | 134     | 59       | 0        | -59         | -100.0  |
| 31 Telephone, Telegraph, Telegram, Etc | 728     | 583     | 1,092    | 1,099    | 7           | 0.7     |
| 32 Rentals - Land And Structures       | 5,279   | 5,629   | 5,861    | 6,052    | 191         | 3.3     |
| 33 Janitorial Services                 | 0       | 0       | 208      | 208      | 0           | 0.0     |
| 34 Security Services                   | 0       | 0       | 440      | 519      | 79          | 17.9    |
| 40 Other Services And Charges          | 758     | 744     | 1,748    | 1,721    | -27         | -1.5    |
| 41 Contractual Services - Other        | 26,908  | 21,144  | 11,489   | 16,338   | 4,849       | 42.2    |
| 50 Subsidies And Transfers             | 135,838 | 126,627 | 127,726  | 144,750  | 17,024      | 13.3    |
| 70 Equipment & Equipment Rental        | 426     | 757     | 833      | 1,394    | 560         | 67.2    |
| 80 Debt Service                        | 746     | 0       | 0        | 0        | 0           | 0.0     |
| 91 Expense Not Budgeted Others         | 3,263   | 4,059   | 0        | 0        | 0           | 0.0     |
| Subtotal Nonpersonal Services (NPS)    | 174,230 | 159,975 | 149,885  | 172,584  | 22,699      | 15.1    |
|  |         |         |          |          |             |         |
| <b>Total Proposed Operating Budget</b> | 216,035 | 208,329 | 208,303  | 235,728  | 27,425      | 13.2    |

### **Expenditure by Program**

The Child and Family Services Agency has the following program structure:

Figure RL0-1 **Child and Family Services** 



#### **Gross Funds**

The proposed budget is \$235,728,041, representing a change of 13.2 percent over the FY 2004 approved budget of \$208,302,964. There are 953 total FTEs for the agency, an increase of 35, or 3.8 percent, over the FY 2004 approved budget.

#### **General Funds**

**Local Funds.** The proposed budget is \$160,385,410 in FY 2005, an increase of \$34,357,671 over the FY 2004 approved bud-

get. The budget supports 611.7 FTEs, an increase of 14.0 over the FY 2004 approved budget.

Special Purpose Revenue Funds. The proposed budget is \$650,000 for the FY 2005, no change from the FY 2004 approved budget. There are no FTEs supported by this funding source.

#### Intra-District Funds

The proposed budget is \$39,613,846, an increase of \$5,262,329 from the FY 2004

approved budget. There are 188 FTEs supported by this funding source, which represents a reduction of 49.0 FTEs from the FY 2004 approved budget. The Intra-District amount includes \$38,322,831 for federal Medicaid revenue. This represents a \$5,569,792 increase over the FY 2004 approved level. The increase is due to improved Medicaid operations within CFSA which serves as a public provider for Medicaid eligible programs and services.

#### **Federal Funds**

Federal Grant Funds. The proposed budget is \$34,664,566 for FY 2005, a decrease of \$3,662,242 or 9.6 percent from the FY 2004 approved budget. The budget supports 154 FTEs, an increase of 81.0 over the FY 2004 approved budget.

Federal Payments. The proposed budget is \$0 for FY 2005, a decrease of \$8,946,900, from the FY 2004 approved budget.

#### **Private Grant Funds**

The proposed budget is \$414,220 for FY 2005, which represents an increase over the FY 2004 approved budget of \$0. There are no FTEs supported by this funding source.

## **Programs**

#### **Child Welfare**

|               | FY 2004    | FY 2005    |  |
|---------------|------------|------------|--|
| Budget Amount | 55,390,164 | 39,899,088 |  |
| FTEs          | 546.0      | 584.0      |  |

#### **Program Description**

The Child Welfare program provides time-limited protective services to at-risk families and abused and neglected children so they can achieve safety, permanency and well-being either with their own families or in alternate family/community settings. This program has six activities:

 Intake and Investigation - provides initial information and referral services to children and families so they can have immediate

- entry to specialized protective and therapeutic resources necessary for the safety and well being of the children.
- In-Home and Reunification provides crisis and ongoing intervention services to at-risk children and families so they can have safe, stable, and permanent homes.
- Adoption provides recruitment, placement, and monitoring services to children and families so they can experience permanent family relationships.
- Teen Services provides preparation services to adolescents and young adults so they can be equipped for independent living at the point of emancipation.
- Training provides educational services to CFSA staff (and related service providers and external stakeholders-DCPS, MPD, DMH, etc.) so they can have the knowledge and skills they need to achieve safety, permanency and well being for children served by CFSA.
- Quality Assurance and Administrative Review - provides assessment, monitoring and recommendation services to CFSA staff and key stakeholders so they can achieve permanency-planning goals for children and improve agency practice.

#### **Program Budget Summary**

This program has a gross funds budget decrease of \$15,491,076, or 28.0 percent from the FY 2004 approved budget of \$55,390,164. This includes a Local funds decrease of \$16,587,183, a Federal Grants funds increase of \$117,943, and an Intra-District funds increase of \$978,163. The gross budget supports 584.0 FTEs. The changes reflect a realignment of agency funds to reflect operations and conformance with the requirements of the LaShawn Modified Order's Implementation Plan. Specifically, the total includes an increase of \$3,511,434 in Local funds and 33.0 FTEs for additional social workers to meet the Implementation Plan requirements and to continue the Early Intervention Initiative, which was funded in FY 2004 with Federal funds. The Local funds also includes an internal reallocation of \$13,508,923 from this program to the Out of Home Care and Support program.

#### Key Result Measures Program 1: Child Welfare

Citywide Strategic Priority Area(s): Strengthening Children, Youth, Families, and Elders Manager(s): Sarah Maxwell, Principal Deputy Director

Supervisor(s): Sarah Maxwell

## Measure 1.1: The average monthly caseload of social workers

|        | Fis  |      |      |  |
|--------|------|------|------|--|
|        | 2004 | 2005 | 2006 |  |
| Target | 17   | 17   | 17   |  |
| Actual | -    | -    | -    |  |

## Measure 1.2: Percentage of investigations in compliance with 30 day investigation requirement

|        | 2004 | 2005 | 2006 |  |
|--------|------|------|------|--|
| Target | 70   | 75   | 80   |  |
| Actual | -    | -    | -    |  |

## Measure 1.3: Percent of foster care cases with current case plans

| •      | Fiscal Year |      |      |  |  |
|--------|-------------|------|------|--|--|
|        | 2004        | 2005 | 2006 |  |  |
| Target | 70          | 80   | 90   |  |  |
| Actual | -           | -    | -    |  |  |

### **Adoption and Guardianship Subsidy**

|               | FY 2004    | FY 2005    |
|---------------|------------|------------|
| Budget Amount | 21,395,373 | 25,596,918 |
| FTEs          | -          | -          |

#### **Program Description**

The Adoption and Guardianship Subsidy unit provides financial assistance services to eligible relatives and adoptive parents so they can maintain children in permanent homes. This program has one activity:

Adoption and Guardianship Subsidy - provides financial assistance services to eligible relatives and adoptive parents so they can maintain children in permanent homes.

#### **Program Budget Summary**

This program has a gross funds budget increase of \$4,201,545, or 19.6 percent over the FY 2004 approved budget of \$21,395,373. This includes a Local funds increase of \$8,801,545 and a Federal Grants funds decrease of \$4,600,000.

The gross budget supports no FTEs. The Local funds increase supports adoption and guardianship subsidies for 2,646 children.

#### **Key Result Measures**

#### Program 2: Adoption and Guardian Subsidy

Citywide Strategic Priority Area(s): Strengthening Children, Youth, Families, and Elders Manager(s): Sandra Jackson, Permanency and Family Resources Administrator Supervisor(s): Sarah Maxwell, Principal Deputy Director

Measure 2.1: Number of finalized adoptions, guardianships and reunifications

| •      | Fis  |      |      |  |
|--------|------|------|------|--|
|        | 2004 | 2005 | 2006 |  |
| Target | 650  | 700  | 750  |  |
| Actual | -    | -    | -    |  |

#### **Out-of-Home Care and Support**

|               | FY 2004    | FY 2005     |  |
|---------------|------------|-------------|--|
| Budget Amount | 74,185,355 | 117,505,024 |  |
| FTEs          | 197.0      | 221.0       |  |

#### **Program Description**

The Out-of-Home Care and Support program provides placement, health and related services to children living away from home and in CFSA custody so they can be safe and nurtured until they are reunited with their families or a permanent home. This program has five activities:

- Interstate Compact for the Placement of Children - provides Legal Inter-Jurisdictional Placement (ICPC) to children in need of placement so they can have permanent homes.
- Child Placement provides living arrangement services to children so they can be safe.
- Family Resources provides provides recruitment, training, licensing, monitoring and support services to current and potential foster, kinship and adoptive parents so they can meet and maintain established standards for licensure.
- Licensing and Monitoring provides licensing approval and ongoing monitoring services to operators of private agency foster

homes, group homes and independent living facilities so they can meet and maintain established standards to legally operate in the District of Columbia.

Health Services and Clinical Support - provides health and clinical services support to social workers so they can ensure the health and well being of children and families.

#### **Program Budget Summary**

This program has a gross funds budget increase of \$43,319,669, or a 58.4 percent over the FY 2004 approved budget of \$74,185,355. This includes a Local funds increase of \$39,376,021, a Federal Grants funds decrease of \$4,350,026, and an Intra-District funds increase of \$8,293,673. The gross budget supports 221.0 FTEs. The changes reflect a realignment of agency funds to reflect operations and conformance with the requirements of the LaShawn Modified Order's Implementation Plan.

Specifically, the Local funds' increase includes an increase in nonpersonal services of \$34,665,003 in payments to Foster Care families and providers of foster care services. Of this amount, \$13,508,923 of this increase is from an internal reallocation of funds from the Child Welfare Program. The remaining \$21,156,080 increase was provided through baseline adjustments (\$13,546,080) and Mayoral decisions (\$7,700,000). In personal services, \$164,322 and 3 FTEs are requested to support the Early Intervention Initiative that was funded in FY 2004 with Federal funds.

The increase of \$8,293,673 in Intra-District funds includes the increase in Federal Medicaid revenues of \$5,569,792 due to improved Medicaid operations and internal reallocation of Federal Medicaid revenues totaling \$2,723,881 from the Agency Management Program

#### **Key Result Measures**

#### Program 3: Out of Home Care and Support

Citywide Strategic Priority Area(s): Strengthening Children, Youth, Families, and Elders Manager(s): Sandra Jackson, Permanency and Family Resources Administrator, Rogue Gerald, Deputy Director for the Office of Clinical Practice

Supervisor(s): Sarah Maxwell, Principal Deputy Director

Measure 3.1: Number of children under the age of 12 in group homes for more than 30 days

|        | 2004 | 2005 | 2006 |  |
|--------|------|------|------|--|
| Target | 35   | 20   | 10   |  |
| Actual | -    | -    | -    |  |

Note: FY 2004 target is for no more than 35 children in group homes for more than 30 days.

## Measure 3.2: Number of new foster and kinship homes trained and licensed

|        | Fiscal Year |      |      |  |
|--------|-------------|------|------|--|
|        | 2004        | 2005 | 2006 |  |
| Target | 135         | 150  | 170  |  |
| Actual | -           | -    | -    |  |

#### **Community-Based Services**

|               | FY 2004      | FY 2005    |  |
|---------------|--------------|------------|--|
| Budget Amount | \$20,180,679 | 20,008,796 |  |
| FTEs          | -            | -          |  |

#### **Program Description**

The Community-Based Services program provides community-based prevention, supportive and aftercare services to families and children at risk in the neighborhoods so they can achieve safety, permanency and well being in the least-restrictive setting, maximizing the use of informal and formal support systems. This program has three activities:

- Community-Based Prevention Services provides community-based prevention services to at-risk families and children in the neighborhoods so they can achieve safety, permanency and well-being in the leastrestrictive setting, maximizing the use of informal and formal support systems.
- Supportive Based Services provides community-based supportive services to at-risk families and children in the neighborhoods so they can achieve safety, permanency and well being in the least-restrictive setting, maximizing the use of informal and formal support systems.
- After Care Services provides communitybased after care services to at-risk families and children in the neighborhoods so they can

achieve safety, permanency and well being in the least-restrictive setting, maximizing the use of informal and formal support systems.

#### **Program Budget Summary**

This program has a gross funds budget decrease of \$171,883, or 0.9 percent from the FY 2004 approved budget of \$20,180,679. This includes a Local funds increase of \$2,620,309 a Federal Grants funds decrease of \$1,187,157, and an Intra-District funds decrease of \$1,605,035. The gross budget supports no FTEs. The changes reflect a realignment of agency funds to reflect operations and conformance with the requirements of the LaShawn Modified Order's Implementation Plan.

#### **Key Result Measures**

#### **Program 4: Community Based Services**

Citywide Strategic Priority Area(s): Strengthening Children, Youth, Families, and Elders Manager(s): Sarah Maxwell, Principal Deputy Director

Supervisor(s): Andrea Guy, Deputy Director, Planning, Policy and Program Support

Measure 4.1: Number of families that receive support services in their neighborhood

| Fiscal Year |      |      |      |  |
|-------------|------|------|------|--|
|             | 2004 | 2005 | 2006 |  |
| Target      | 100  | 120  | 150  |  |
| Actual      | -    | -    | -    |  |

## **Agency Management**

|               | FY 2004      | FY 2005      |
|---------------|--------------|--------------|
| Budget Amount | \$37,151,392 | \$29,510,899 |
| FTEs          | 135.0        | 108.0        |

#### **Program Description**

The **Agency Management** program provides operational support to the agency so that it has the tools to achieve operational and programmatic results. This program is standard for all Performance-Based Budgeting agencies. More information about the Agency Management program can be found in the Strategic Budgeting chapter.

#### **Program Budget Summary**

This program has a gross funds budget decrease of \$7,640,494, or 16.0 percent from the FY 2004 approved budget of \$37,151,392. This includes a Local funds decrease of \$1,902,986, a Federal Grant Payment funds increase of \$5,928,483, a Federal Payments decrease of \$8,946,900 a Private Grant funds increase of \$414,220, and an Intra-District funds decrease of \$3,133,311. The gross budget supports 108.0 FTEs. The changes reflect a realignment of Local funds to the new Agency Financial Operations program and a realignment of agency funds to reflect operations and conformance with the requirements of the LaShawn Modified Order's Implementation Plan.

#### Key Result Measures Program 5: Agency Management

Citywide Strategic Priority Area(s): Making Government Work

Manager(s): Brenda Donald, Chief of Staff; Andrea Guy, Deputy Director Planning, Policy and Program Support; Ronnie Charles, Deputy Director for Administration

Supervisor(s):

Measure 5.1: Dollars saved by agency-based labor management partnership project(s)

| HSCAI YEAR |      |      |      |  |
|------------|------|------|------|--|
|            | 2004 | 2005 | 2006 |  |
| Target     | -    | -    | -    |  |
| Actual     | -    | -    | -    |  |

Note: Although agencies established their initial labor-management partnership projects in FY 2003, very few had cost-savings as objectives. Agencies will continue ongoing projects and/or establish new projects by the third quarter of FY 2004. Cost savings will be tracked for this measure for those projects that have cost savings as a key objective.

Measure 5.2: Percent variance of estimate to actual expenditure (over/under)

|        | 2004 | 2005 | 2006 |  |
|--------|------|------|------|--|
| Target | 5    | 5    | 5    |  |
| Actual | -    | -    | -    |  |

#### Measure 5.3: Cost of Risk

| Fiscal Year |      |      |      |
|-------------|------|------|------|
|             | 2004 | 2005 | 2006 |
| Target      | -    | -    | -    |
| Actual      | -    | -    | -    |

Note: This measure replaces "Percent reduction of employee lost work-day injury cases." Cost of Risk will be a comprehensive measure of a wide range of risks confronting each agency, including but not limited to safety issues, financial risks, and potential litigation. Agencies will establish a baseline in FY 2004 (FY 2005 for PBB III agencies) and will seek to achieve reductions in the Cost-of-Risk in subsequent years. Lost workdays due to injuries will be one of many components of the Cost-of-Risk formula (1/9/04).

Measure 5.4: Rating of 4-5 on all four telephone service quality criteria: 1) Courtesy, 2) Knowledge, 3) Etiquette and 4) Overall Impression

| •      | - Fiscal Year |      |      |  |
|--------|---------------|------|------|--|
|        | 2004          | 2005 | 2006 |  |
| Target | 4             | 4    | 4    |  |
| Actual | -             | -    | -    |  |

## Measure 5.5: Percent of Key Result Measures Achieved

|        | Fiscal Year |      |      |  |
|--------|-------------|------|------|--|
|        | 2004        | 2005 | 2006 |  |
| Target | 70          | 70   | 70   |  |
| Actual | -           | -    | -    |  |

#### **Agency Financial Operations**

|        | FY 2004*    | FY 2005     |  |
|--------|-------------|-------------|--|
| Budget | \$2,026,072 | \$3,207,317 |  |
| FTEs   | 40          | 40          |  |

Note: \*FY 2004 program funding levels are presented for comparison purposes only. The Agency financial Operations program did not exist for FY 2004 as it is new for PBB agencies in FY 2005.

#### **Program Description**

The purpose of the Agency Financial Operations program is to provide comprehensive and efficient financial management services to and on behalf of District agencies so that the financial integrity of the District of Columbia is maintained. This program is standard for all Performance-Based Budgeting agencies. More information about the Agency Financial Operations program can be found in the Strategic Budgeting Chapter.

For more detailed information regarding the proposed funding for the activities within this agency's programs, please see schedule 30-PBB in the FY 2005 Operating Appendices Volume.